Frederick L. Baker Correctional Training Facility C-22918 / B-321 P.O. Box 689 Soledad, CA 93960-0689 Petitioner in Pro Se



RICHARD W. WIEKING CLERK, U.S. DISTRICT COURT NORTHERN DISTRICT OF CALIFORNIA OAKLAND

# IN THE UNITED STATES DISTRICT COURT FOR THE NORTHERN DISTRICT OF CAL'IFORNIA OAKL'AND DIVISION

FREDERICK LEE BAKER,

Petitioner,

٧.

BEN CURRY, Warden,

Respondent.

No. C 07-06289 CW (PR)

PETITIONER'S NOTICE OF OPPOSITION AND OPPOSITION TO RESPONDENT'S MOTION TO DISMISS ON PROCEDURAL' GROUNDS; AND MEMORANDUM OF POINTS AND AUTHORITIES

TO DENISE A. YATES, COUNSEL OF BEN CURRY, WARDEN.

PLEASE TAKE NOTICE that Petitioner Frederick Lee Baker, a prisoner at the Correctional Training Facility in Soledad, California, moves this Court to deny the Motion to Dismiss, pursuant to 28 U.S.C § 2254 and Rule 5 of the Rules Governing § 2254 Cases in the United States District Courts, on grounds that he is in custody in violation of the Constitution, he has exhausted all state court remedies, the factual disputes were not resolved in the State court, he did not receive a full, fair, and adequate hearing in the State court proceeding, and

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the supporting memorandum of points and authorities, the petition for writ of habeas corpus, exhibits, the Court records in this action, and other such matters properly before this Court.

INTRODUCTION

 $1 \parallel$ he was otherwise denied due process of law in the State court

proceeding. This notice is based on the notice and opposition.

On March 19, 2008, this Court issued an Order directing Respondent to Show Cause why a writ of habeas corpus should not be issued. Respondent was instructed to either file with the Court and serve upon Petitioner an Answer conforming in all respects to Rule 5 of the Rules Governing Section 2254 cases, or in lieu of an Answer, to file a motion to dismiss on procedural grounds as set forth in the Advisory Committee Notes to Rule 4 of the Rules Governing Section 2254 cases. Respondent chose the latter, and on July 11, 2008 filed a motion to dismiss.

This Court should deny respondent's motion to dismiss because 1) Petitioner's claims are cognizable under federal law, 2) all claims have been fully exhausted in all three state courts prior to filing in this Court, and 3) Petitioner did not receive a full, fair, and adequate hearing in the state courts. Accordingly, the Court should deny Respondents motion to dismiss and direct respondent to file with this Court and serve upon Petitioner, an Answer conforming in all respects to Rule 5 of the Rules Governing Section 2254 cases, showing cause why a writ of habeas corpus should not be issued.

#### MEMORANDUM OF POINTS AND AUTHORITIES

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I. RESPONDENT ERR IN ASSERTING THAT PETITIONER DOES NOT ALLEGE A FEDERAL QUESTION

Respondent contends that "claims one and two of the Petition should be dismissed because they do not allege a federal question." See Motion to Dismiss, p. 2. Respondent's contentions are belied by the record before this Court. For example, claim one ask:

"Was Petitioner deprived due process of law when the State court concluded contrary to 'clearly established' United States Supreme court precedent that Petitioner has no liberty interest in parole and then denied Petitioner's claim without any evidentiary support in the record tending to establish the Board of Parole Hearings' allegation that the decision portion of the hearing could not be transcribed?"

See Pet. at p. 1. Liberally construed, the allegation is sufficient to warrant federal review. See U.S. Const., Amend. XIV, § 1 (holding that "no state shall deprive any person of life, liberty or property without due process of law").

In McQuillion v. Duncan, 306 F.3d 895 (9th Cir. 2002), the Ninth Circuit held that "'clearly established' Federal Law, as determined by the Supreme Court of the United States' provides that California prisoners[]have a cognizable liberty interest in release on parole." Id. at p. 900. The Court went on to explain that the "governing rule in this area was articulated by the Supreme Court in Greenholtz v. Inmates of Nebraska Penal, 442 U.S. 1, 60 L.Ed.2d 668, 99 S.Ct.2100 (1979), and Board of Pardons v. Allen, 482, U.S. 369, 96 L.Ed.2d 303, 107 S.Ct. 2415 (1987)." See McQuillion, supra, 306 F.3d at p. 900; see

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also Biggs v. Terhune, 334 F.3d 910, 915 (9th Cir. 2003) (noting that "[t]he liberty interest is created, not upon the grant of a parole date, but upon the incarceration of the inmate"). The || Ninth Circuit further added in <u>Irons v. Carey</u>, 505 F.3d 864 (9th Cir. 2007), that a prisoner's due process rights are violated if the Board's decision is not supported by "some evidence in the record," or is "otherwise arbitrary." Id. at p. 851; see also Sass v. California Bd. of Prison Terms, 461 F.3d 1123, 1128-1129 (9th Cir. 2006), citing Superintendent v. Hill, 472 U.S. 445, 457 (1985).

Here, the first two claims of the petition challenges the superior court's decision as involving an unreasonable application of firmly established United States Supreme Court precedent and an unreasonable determination of the facts in light of the record. As reflected in the superior court's order, after "review[ing] all documents filed in the case" (Pet's Ex. W at p. 3) the superior court disregarded the "some evidence" standard articulated in Hill, and concluded contrary to Supreme Court authority that "Petitioner did not have a liberty interest in [parole]." See Pet's Ex. W at pp. 3-6; <a href="McQuillion">McQuillion</a>, supra, 306 F.3d at pp. 901-902. Further, by failing to correctly apply the "some evidence" standard to the facts of this case, the court allowed an arbitrary board decision to deprive Petitioner of his concomitant right to an available remedy. Resp't's Ex. 1 at p. 22; Ex. 6 at p. 4(c).

Respondent cite to <u>Estelle v. McGuire</u>, 502 U.S. 62, 67-68 (1991) for the proposition that "Federal habeas relief is not

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available to 'reexamine state-court determinations on state-law 2 | questions.'" See Motion to Dismiss, p. 2. However, this case 3 || is not applicable to the issues before this Court because Petitioner did not challenge the superior court's interpreta-5 | tion of state law. Consequently, Respondent's reliance on 6 McGuire is misplaced. Similarly, Respondent's reliance on Pulley v. Harris, 465 U.S. 37, 41 (1984), is also misplaced. 8 |Like McGuire, Harris has no effect when applied to Petitioner's case. In fact, the <u>Harris</u>, Court ruled that a writ may issue "if it is found that [the] prisoner is in custody 'in violation of the constitution or laws or treaties of the United States." Harris, supra, 465 U.S. at 41. Such as those at issue here.

Respondent's final effort on the federal question front is to cite <u>Langford v. Day</u>, 110 F.3d 1380, 1389 (9th Cir. 1996), for the proposition that "a habeas petitioner may not transform a state law issue into a federal one merely by asserting a due process violation." Motion to Dismiss, p. 2. However, on this record, not only has it been Petitioner's position from the very beginning, -- "that the issue is not based on the alleged malfunction of the recording equipment, but rather, on a lost or missing tape," (Respitis Ex. 6 at 3(h)) -- but also, the superior court agreed with him on this point when it admonished that "[n]o mandate is set forth requiring a rehearing [disapproval/ rescission] where, as here, the recording equipment malfunctions of staff simply neglects to produce all tapes for transcription. Pet's Ex. N at p. 2. Accordingly, Respondent's reliance on Langford is misplaced.

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Because California law creates a federally protected liberty interest in parole, in which board decisions must be supported by "some evidence" in the record, claims one and two are cognizable under federal law. Thus, Respondent's Motion to Dismiss should be denied.

## II. RESPONDENT ERR IN ASSERTING THAT PETITIONER'S DUE PROCESS CLAIMS IS UNEXHAUSTED

Respondent based his non-exhaustion argument on two claims he contends Petitioner did not raise "in his habeas petition filed in the appellate court." Motion to Dismiss, p. 4, lns 1-7. Respondent do not allege that the factual claims made by Petitioner have change. Instead, Respondent complains that Petitioner did not exhaust the available state court remedies with respect to his claims that "the Board violated his due process rights by finding him unsuitable for parole solely because the entire transcript was unable to be transcribed" and that "the state court determined that he did not have a liberty interest in parole." Id

Respondent err. The fundamental nature of the Due Process clause claim is based on the fact that the Board arbitrarily overturned Petitioner's finding of suitability  $\frac{1}{2}$  and that the superior court upheld the determination without there being any evidentiary support in the record.

<sup>1.</sup> The Honorable Marla O. Anderson, Monterey Superior Court Judge' Order of June 6, 2004 address this due process claim for relief. See Pet's Ex. N. at p. 2.

In <u>Bland v. California Depart. of Corrections</u>, 20 F.3d 1469 (9th Cir. 1994), the Ninth Circuit Court of Appeals held that:

"[i]n order to satisfy the exhaustion requirement, the petitioner must have presented the substance of his federal claim to the state courts."

Id. at p. 1473. The Court went on to explain that a federal claim "is fairly presented if the petitioner has described the operative facts and legal theories upon which his claim is based." Id. at p. 1473; see also <u>Tamapua v. Shimoda</u>, 796 F.2d 262, 262 (9th Cir. 1986).

Respondent rely on a number of well known cases for his non-exhaustion argument, Rose v. Lundy, 455 U.S. 509, 510 (982), William v. Craven, 460 F.2d 1253, 1254 (9th Cir. 1972), Johnson v. Zenon, 88 F.3d 828, 829 (9th Cir. 1996), Kim v. Villalobos, 799 F.2d 1317, 1318 (9th Cir. 1986) and even evoke the AEDPA ("[An application shall not be deemed to have exhausted the remedies...] 'if he has the right under the law of the State to raise, by any available procedure, the question presented.'

28 U.S.C. § 2254(c).)" See Motion to Dismiss, at p. 3. But these cases and section 2254(c) are not at issue.

In his state petitions, not only did Petitioner present the operative facts in both the California Court of Appeal and the Supreme Court, but he also presented the substance of his federal habeas claims to those courts. Specifically, in both Courts he argued that on September 24, 2004, he was found suitable for parole by the Board of Parole Hearings and granted a parole date (Resp't's Ex. 1 at p. 4; Ex. 6 at p. 3), and that

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1 shortly thereafter the Board rescinded the parole grant due to 2 an alleged "malfunction of the recording equipment." Id. ||further argued that the Board had deprived him of his constitut-4 ||ional right to due process when it disapproved and rescinded its Ifinding of suitability based solely on the fact that the Board ||lost the tape containing the decision portion of the hearing.  $7 \parallel \text{Resp't's Ex. 1 at pp. 4, 10, 24-26; Ex. 6 at pp. 3(b), 3(h),}$ ||4-4(a), 4(c).|

After the petition was denied in the superior court, |Petitioner submitted a petition for writ of habeas corpus in the appellate court (Respit's Ex. 6), followed by a petition for 12 | review in the Supreme Court (Resp't's Ex. 1), giving those Courts a full and fair opportunity to address the substance of his claims. In the petitions, Petitioner challenged, inter alia, the superior court's finding that he "did not have a liberty interest in the [parole] decision." Particularly, he argued that the reasoning of the court not only flies in the face of Ninth Circuit law, but also repudiates California Supreme Court precedent which expressly provides that "prisoners possess a liberty interest in connection with parole decisions rendered by the Board." Resp't's Ex. 1 at pp. 24-25. Thus, Petitioner argued, the superior court had deprived him of "the only available remedy fashioned to cure the abrogation of his Constitutional right to due process." Resp't's Ex. 1 at p. 22; Ex. 6, p. 4(m). Contrary to Respondent's contention, Petitioner has fulfilled the exhaustion requirement as it relates to this claim.

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With respect to Respondent's contention that Petitioner did not raise his claim -- "that the state court determined that [he] did not have a liberty interest in parole" (Motion to Dismiss, p. 4) -- in his habeas petition filed in the appellate court, a review of the record clearly shows that Petitioner makes essentially the same arguments in both California courts. It appears that Respondent takes exception to the wording of the claim, rather than its substance. Namely, that Petitioner did not invoke the phrase "liberty interest." See Motion to Dismiss, p. 4. Nevertheless, as found by the Ninth Circuit, "[a] Ithough a prisoner] did not invoke the talismanic phrase '[liberty interest]' in state proceedings, [the] state prisoner will not be denied access to the federal courts[.]" Tamapua, supra, 796 F.2d at p. 263; see also 28 U.S.C. § 2254(d)(1)-(3).

As to the manner in which the claims were presented, the Circuit Court explained that "[a] habeas petitioner may, however, reformulate the claims made in the state court; exhaustion requires only that the substance of the federal claim be fairly presented." Id., at p. 262. Petitioner submits, on this record the operative facts and legal theory upon which his claims are based have been presented to both state courts, and therefore, the state courts had a full and fair opportunity to address the substance of Petitioner's claims. Tamapua, supra, 796 F.2d at p. 263; Bland, supra, 20 F.3d at pp. 1472-73. Thus, the exhaustion requirements have been satisfied. Respondent's contention to the contrary is wholly without support.

CONCLUSION

For all the reasons expressed herein, this Court should deny Respondent's motion to dismiss and direct Respondent to 4 ||file with this Court and serve upon Petitioner, an Answer 5 conforming in all respects to Rule 5 of the Rules Governing 6 ||Section 2254 cases, showing cause why a writ of habeas corpus Ishould not be issued. The Court should also reiterat its directive concerning "extensions of time."

Dated:

Respectfully submitted,

Petitioner in Pro Se

## IN THE UNITED STATES DISTRICT COURT FOR THE NORTHERN DISTRICT OF CALIFORNIA

#### OAKLAND DIVISION

FREDERICK LEE BAKER,

Petitioner.

CERTIFICATE OF SERVICE

) No. CO7-06289 CW (PR)

٧.

BEN CURRY, Warden, Correctional Training Facility

Respondent.

I, the undersigned, hereby certify that I am a resident of the State of California, County of Monterey. I am over the age of 18 years and a party to the within action. My business/residence address is P.O. Box 689. Soledad, California, 93960-0689.

On 7/23, 2008. I caused to be served the attached PETITIONER'S NOTICE OF OPPOSITION AND OPPOSITION TO RESPONDENT'S MOTION TO DISMISS ON PROCEDURAL GROUNDS; AND MEMORANDUM OF POINTS AND AUTHORITIES

by placing a true and correct copy thereof enclosed in a sealed envelope with postage therefore fully prepaid in the internal mail collection system at the Correctional Training Facility at P.O. Box 689, Soledad, CA 93960-0689, addressed as follows:

Denise A. Yates
Deputy Attorney General
455 Golden Gate Avenue, Suite 11000
San Francisco, CA 94102-7004

I declare under penalty of perjury under the laws of the State of California the foregoing is true and correct and that this declaration was executed on  $\frac{Joly}{23}$ , 2008, at Soledad, California.

<u>Frederick Lee Baker</u> Declarant

Signature